

# Land at Church Lane, Lydden Air Quality Assessment





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Entran Limited 2<sup>nd</sup> & 3<sup>rd</sup> Floors Northgate House Upper Borough Walls Bath BA1 1RG

T: 0117 937 4077 www.entranltd.co.uk



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СО	NTENTS	PAGE
1	Introduction	1
2	Legislation And Policy	3
3	Methodology	11
4	Baseline Conditions	20
5	Assessment Of Impact	23
6	Mitigation	27
7	Conclusions	28
ΑP	PENDIX A - Air Quality Terminology	29
ΑP	PENDIX B - Air Quality Strategy Objectives	30
AP	PENDIX C - Construction Mitigation Measures	31

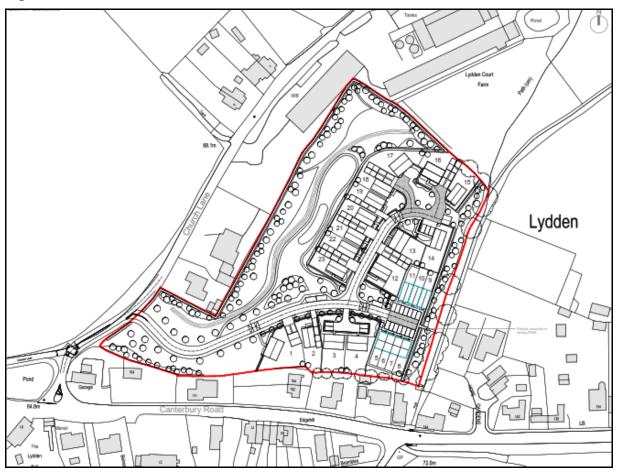


#### 1 INTRODUCTION

- 1.1 Entran Limited has been commissioned to undertake an assessment of air quality impacts associated with a proposed residential development for 23 homes with associated access, parking and landscaping (the 'Proposed Development') at the land at Church Lane, Lydden. The location of the application site (the 'Site') is shown in Figure 1.1.
- 1.2 Dover Council (DC) has declared two Air Quality Management Areas (AQMAs) due to exceedances of the annual mean NO<sub>2</sub> objective. The Site is not located within or near an AQMA.
- 1.3 This report presents the findings of an air quality assessment of the potential impacts of the Proposed Development on local air quality during the construction and operational phases. The source and significance of potential impacts are identified and the measures that should be employed to minimise these impacts are described. Consideration is also given to the suitability of the Site for its proposed end-use with regards to air quality.
- 1.4 A glossary of common air quality terminology is provided in **Appendix A.**



Figure 1.1: Site Location Plan





#### 2 LEGISLATION AND POLICY

## Air Quality Strategy for England, Scotland, Wales & Northern Ireland

- 2.1 The Government's policy on air quality within the UK is set out in the Air Quality Strategy (AQS) for England, Scotland, Wales and Northern Ireland published in July 2007<sup>1</sup>, pursuant to the requirements of Part IV of the Environment Act 2021. The AQS sets out a framework for reducing hazards to health from air pollution and ensuring that international commitments are met in the UK. The AQS is designed to be an evolving process that is monitored and regularly reviewed.
- 2.2 The AQS sets standards and objectives for ten main air pollutants to protect health, vegetation and ecosystems. These are benzene ( $C_6H_6$ ), 1,3-butadiene ( $C_4H_6$ ), carbon monoxide (CO), lead (Pb), nitrogen dioxide (NO<sub>2</sub>), particulate matter (PM<sub>10</sub>, PM<sub>2.5</sub>), sulphur dioxide (SO<sub>2</sub>), ozone (O<sub>3</sub>) and polycyclic aromatic hydrocarbons (PAHs).
- 2.3 The air quality standards are long-term benchmarks for ambient pollutant concentrations which represent negligible or zero risk to health, based on medical and scientific evidence reviewed by the Expert Panel on Air Quality Standards (EPAQS) and the World Health Organisation (WHO). These are general concentration limits, above which sensitive members of the public (e.g. children, the elderly and the unwell) might experience adverse health effects.
- 2.4 The air quality objectives are medium-term policy-based targets set by the Government which take into account economic efficiency, practicability, technical feasibility and timescale. Some objectives are equal to the EPAQS recommended standards or WHO guideline limits, whereas others involve a margin of tolerance, i.e. a limited number of permitted exceedances of the standard over a given period.
- 2.5 For some pollutants, there is both a long-term (annual mean) standard and a short-term standard. In the case of nitrogen dioxide (NO<sub>2</sub>), the short-term standard is for a 1-hour averaging period, whereas for fine particulates (PM<sub>10</sub>) it is for a 24-hour averaging period. These periods reflect the varying impacts on health of differing exposures to pollutants (e.g. temporary exposure on the pavement adjacent to a busy road, compared with the exposure of residential properties adjacent to a road).
- 2.6 The AQS objective levels relevant to this assessment are set presented in Appendix B.

<sup>&</sup>lt;sup>1</sup> The Air Quality Strategy for England, Scotland, Wales and Northern Ireland – July 2007.



## Air Quality (England) Regulations

- 2.7 Many of the objectives in the AQS were made statutory in England with the *Air Quality* (England) Regulations 2000<sup>2</sup> and the *Air Quality* (England) (Amendment) Regulations 2002 (the Regulations)<sup>3</sup> for the purpose of Local Air Quality Management (LAQM).
- 2.8 The Air Quality Standards (Amendment) Regulations 2016<sup>4</sup> amend the Air Quality Standards Regulations 2010 to implement the changes made by Directive (EU) 2015/1480 and came into force on the 31<sup>th</sup> December 2016. These regulations prescribe the 'relevant period' (referred to in Part I2V of the Environment Act 2021) that local authorities must consider in their review of the future quality of air within their area. The regulations also set out the air quality objectives to be achieved by the end of the 'relevant period'. The Air Quality Standards Regulations were further amended by the Environment (Miscellaneous Amendments) (EU Exit) Regulations 2020<sup>5</sup> in January 2020 with regards to PM<sub>2.5</sub>.
- 2.9 The Environmental Targets (Fine Particulate Matter) (England) Regulations 2023<sup>6</sup> came into force on the 31<sup>st</sup> January 2023 and adopted into UK law a Target Value for PM<sub>2.5</sub>.

#### **Local Air Quality Management (LAQM)**

- 2.10 Part IV of the Environment Act 2021 also requires local authorities to periodically review and assess the quality of air within their administrative area. The Reviews have to consider the present and future air quality and whether any air quality objectives prescribed in Regulations are being achieved or are likely to be achieved in the future.
- 2.11 Where any of the prescribed air quality objectives are not likely to be achieved the authority concerned must designate that part an Air Quality Management Area (AQMA).
- 2.12 For each AQMA, the local authority has a duty to draw up an Air Quality Action Plan (AQAP) setting out the measures the authority intends to introduce to deliver improvements in local air quality in pursuit of the air quality objectives. Local authorities are not statutorily obliged to meet the objectives, but they must show that they are working towards them.

<sup>&</sup>lt;sup>2</sup> The Air Quality (England) Regulations 2000 - Statutory Instrument 2000 No.928

<sup>&</sup>lt;sup>3</sup> The Air Quality (England) (Amendment) Regulations 2002 - Statutory Instrument 2002 No.3043

<sup>&</sup>lt;sup>4</sup> The Air Quality Standards Regulations 2016 – Statutory Instrument 2016 No. 1184

<sup>&</sup>lt;sup>5</sup> The Environment (Miscellaneous Amendments) (EU Exit) Regulations 2020 – Statutory Instrument 2020 No 1313

<sup>&</sup>lt;sup>6</sup> The Environmental Targets (Fine Particulate Matter) (England) Regulations 2023 – Statutory Instrument 2023 No 96



2.13 The Department of Environment, Food and Rural Affairs (Defra) has published technical guidance for use by local authorities in their Review and Assessment work<sup>7</sup>. This guidance, referred to in this chapter as LAQM.TG(22), has been used where appropriate in the assessment.

## **National Planning Policy Framework**

- 2.14 The National Planning Policy Framework (NPPF)<sup>8</sup> sets out the Government's planning policies for England and how these are expected to be applied. At the heart of the NPPF is a presumption in favour of sustainable development. It requires Local Plans to be consistent with the principles and policies set out in the NPPF with the objective of contributing to the achievement of sustainable development.
- 2.15 The NPPF states that the planning system has three overarching objectives in achieving sustainable development including a requirement to 'to protect and enhance our natural, built and historic environment; including making effective use of land, improving biodiversity, using natural resources prudently, minimising waste and pollution, and mitigating and adapting to climate change, including moving to a low carbon economy.'
- 2.16 Under Section 15: Conserving and Enhancing the Natural Environment, the NPPF (paragraph 174) requires that 'planning policies and decisions should contribute to and enhance the natural and local environment by ...preventing new and existing development from contributing to, being put at unacceptable risk from, or being adversely affected by, unacceptable levels of soil, air, water or noise pollution or land instability. Development should, wherever possible help to improve local environmental conditions such as air and water quality'
- 2.17 In dealing specifically with air quality the NPPF (paragraph 186) states that 'planning policies and decisions should sustain and contribute towards compliance with relevant limit values or national objectives for pollutants, taking into account the presence of Air Quality Management Areas and Clean Air Zones, and the cumulative impacts from individual sites in local areas. Opportunities to improve air quality or mitigate impacts should be identified, such as through traffic and travel management, and green infrastructure provision and enhancement. So far as possible these opportunities should be considered at the plan-making stage, to ensure a strategic approach and limit the need for issues to be reconsidered when determining individual applications. Planning decisions should ensure that any new development in Air

<sup>&</sup>lt;sup>7</sup> Department for Environment, Food and Rural Affairs (DEFRA), (2022): Part IV The Environment Act 2021 Local Air Quality Management Review and Assessment Technical Guidance LAQM.TG(22).

<sup>&</sup>lt;sup>8</sup> Ministry of Housing, Communities and Local Government: National Planning Policy Framework (July 2021).



Quality Management Areas and Clean Air Zones is consistent with the local air quality action plan'.

2.18 Paragraph 188 states that 'the focus of planning policies and decisions should be on whether proposed development is an acceptable use of land, rather than the control of processes or emissions (where these are subject to separate pollution control regimes). Planning decisions should assume that these regimes will operate effectively.'

# **Planning Practice Guidance**

2.19 Planning Practice Guidance (PPG)<sup>9</sup> was updated in November 2019 and supports the NPPF. Paragraph 001, Reference 32-001-20191101 of the PPG, provides a summary as to why air quality is a consideration for planning:

'... Defra carries out an annual national assessment of air quality using modelling and monitoring to determine compliance with EU Limit Values. It is important that the potential impact of new development on air quality is taken into account in planning where the national assessment indicates that relevant limits have been exceeded or are near the limit... The local air quality management (LAQM) regime requires every district and unitary authority to regularly review and assess air quality in their area. These reviews identify whether national objectives have been, or will be, achieved at relevant locations, by an applicable date... If national objectives are not met, or at risk of not being met, the local authority concerned must declare an air quality management area and prepare an air quality action plan... Air quality can also affect biodiversity and may therefore impact on our international obligations under the Habitats Directive... Odour and dust can also be a planning concern, for example, because of the effect on local amenity.'

2.20 Paragraph 002, Reference 32-002-20191101 of the PPG, concerns the role of Local Plans with regard to air quality;

'Drawing on the review of air quality carried out for the local air quality management regime, plans may need to consider:

- what are the observed trends shown by recent air quality monitoring data and what would happen to these trends in light of proposed development and / or allocations;
- the impact of point sources of air pollution (pollution that originates from one place);

<sup>&</sup>lt;sup>9</sup> Ministry of Housing, Communities & Local Government. (2019). Planning Practice Guidance: Air Quality.



- the potential cumulative impact of a number of smaller developments on air quality as well as the effect of more substantial developments, including their implications for vehicle emissions;
- ways in which new development could be made appropriate in locations where air quality
  is or is likely to be a concern, and not give rise to unacceptable risks from pollution. This
  could, for example, entail identifying measures for offsetting the impact on air quality
  arising from new development including supporting measures in an air quality action plan
  or low emissions strategy where applicable; and
- opportunities to improve air quality or mitigate impacts, such as through traffic and travel management and green infrastructure provision and enhancement.'
- 2.21 Paragraph 006, Reference 32-005-20191101 of the PPG, identifies when air quality could be relevant for a planning decision;

'Considerations that may be relevant to determining a planning application include whether the development would:

- Lead to changes (including any potential reductions) in vehicle-related emissions in the immediate vicinity of the proposed development or further afield. This could be through the provision of electric vehicle charging infrastructure; altering the level of traffic congestion; significantly changing traffic volumes, vehicle speeds or both; or significantly altering the traffic composition on local roads. Other matters to consider include whether the proposal involves the development of a bus station, coach or lorry park; could add to turnover in a large car park; or involve construction sites that would generate large Heavy Goods Vehicle flows over a period of a year or more;
- Introduce new point sources of air pollution. This could include furnaces which require
  prior notification to local authorities; biomass boilers or biomass-fuelled Combined Heat
  and Power plant; centralised boilers or plant burning other fuels within or close to an air
  quality management area or introduce relevant combustion within a Smoke Control Area;
  or extraction systems (including chimneys) which require approval or permits under
  pollution control legislation;
- Expose people to harmful concentrations of air pollutants, including dust. This could be
  by building new homes, schools, workplaces or other development in places with poor air
  quality;
- Give rise to potentially unacceptable impacts (such as dust) during construction for nearby sensitive locations;
- Have a potential adverse effect on biodiversity, especially where it would affect sites designated for their biodiversity value.



2.22 Paragraph 007, Reference 32-007-20191101 of the PPG, provides guidance on how detailed an assessment needs to be;

'Assessments need to be proportionate to the nature and scale of development proposed and the potential impacts (taking into account existing air quality conditions), and because of this are likely to be locationally specific.'

2.23 Paragraph 008, Reference 32-007-20191101 of the PPG, provides guidance on how an impact on air quality can be mitigated;

'Mitigation options will need to be locationally specific, will depend on the proposed development and need to be proportionate to the likely impact... Examples of mitigation include:

- maintaining adequate separation distances between sources of air pollution and receptors;
- using green infrastructure, in particular trees, where this can create a barrier or maintain separation between sources of pollution and receptors;
- appropriate means of filtration and ventilation;
- including infrastructure to promote modes of transport with a low impact on air quality (such as electric vehicle charging points);
- controlling dust and emissions from construction, operation and demolition; and
- contributing funding to measures, including those identified in air quality action plans and low emission strategies, designed to offset the impact on air quality arising from new development.'

# **Dover Core Strategy**

2.24 The Dover Core Strategy<sup>10</sup> was adopted in February 2010. DC does not have any local planning policies regarding air quality.

#### Control of Dust and Particulates associated with Construction

2.25 Section 79 of the *Environmental Protection Act (1990*) provides the following definitions of statutory nuisance relevant to dust and particles:

<sup>&</sup>lt;sup>10</sup> Dover Council. (2010). Dover Core Strategy.



- 'Any dust or other effluvia arising on industrial, trade or business premises and being prejudicial to health or a nuisance', and
- 'any accumulation or deposit which is prejudicial to health or a nuisance'.
- 2.26 Following this, Section 80 states that where a statutory nuisance is shown to exist, the local authority must serve an abatement notice. Failure to comply with an abatement notice is an offence and if necessary, the local authority may abate the nuisance and recover expenses.
- 2.27 In the context of the Proposed Development, the main potential for nuisance of this nature will arise during the construction phase potential sources being the clearance, earthworks, construction and landscaping processes.
- 2.28 There are no statutory limit values for dust deposition above which 'nuisance' is deemed to exist 'nuisance' is a subjective concept and its perception is highly dependent upon the existing conditions and the change which has occurred. However, research has been undertaken by a number of parties to determine community responses to such impacts and correlate these to dust deposition rates.

## **EPUK & IAQM Land Use Planning and Development Control**

- 2.29 Environmental Protection UK (EPUK) & Institute of Air Quality Management (IAQM) published the Land Use Planning and Development Control Air Quality guidance in January 2017<sup>11</sup> to provide guidance on the assessment of air quality in relation to planning proposals and ensure that air quality is adequately considered within the planning control process.
- 2.30 The main focus of the guidance is to ensure all developments apply good practice principles to ensure emissions and exposure are kept to a minimum. It also sets out criteria for identifying when a more detailed assessment of operational impacts is required, guidance on undertaking detailed assessments and criteria for assigning the significance of any identified impacts.
- 2.31 This guidance has been used within this assessment.

#### **Assessment of Dust from Demolition and Construction**

2.32 The IAQM published guidance in 2014 on the assessment of emissions from demolition and construction activities<sup>12</sup>. The guidance sets out an approach to identifying the risk of

<sup>11</sup> EPUK & IAQM. Land-use Planning and Development Control: Planning for Air Quality, January 2017

<sup>&</sup>lt;sup>12</sup> IAQM, Guidance on the assessment of dust from demolition and construction (version 1.1), February 2014.



impacts occurring at nearby sensitive receptors from dust generated during the construction process and sets out recommended mitigation measures based on the identified risk.

2.33 This guidance has been used within this assessment.

# Kent & Medway Air Quality Partnership Planning Guidance

2.34 The Kent & Medway Partnership Planning Guidance provides a methodology for assessing the air quality impacts of proposed developments in the Kent and Medway area. This guidance has been used within this assessment.



#### 3 METHODOLOGY

## **Scope of Assessment**

- 3.1 The scope of the assessment has been determined in the following way:
  - Review of air quality data for the area surrounding the Proposed Development and background pollutant maps;
  - Review of the proposals; and
  - Review of the traffic flow data.
- 3.2 During construction of the Proposed Development there is the potential for impacts to occur as a result of dust and PM<sub>10</sub> emissions. Guidance provided by the IAQM recommends that an assessment is undertaken where there are human receptors within 350m of the site boundary or within 50m of the routes used by construction vehicles up to 500m from the site entrance; and where there are dust sensitive ecological receptors within 50m of the site boundary or within 50m of the routes used by construction vehicles up to 500m from the site entrance.
- 3.3 There are several residential properties surrounding the Proposed Development. An assessment of construction phase impacts of dust and particulate matter has therefore been included in this assessment. The Alkham, Lydden and Swingfield Woods Site of Specific Scientific Interest (SSSI) is within 50m of the Site boundary, therefore an assessment of the impact of the construction phase on sensitive ecological habitats has been undertaken.
- 3.4 During the operation of the Proposed Development there is the potential for impacts on local air quality to occur as a result of emissions from road vehicle trips generated by the operation of the Proposed Development. Based on the Department for Transport (DfT) thresholds for transport assessments as set out in Appendix 2 of the Kent and Medway Air Quality Planning Guidance the Proposed Development is not classed as a 'major' development (i.e. >50 residential units). Following a review of the Proposed Development against checklist 1 set out within the Guidance it is concluded that no mitigation is required.
- 3.5 Guidance provided by the EPUK & IAQM provides threshold criteria for establishing when significant impacts on local air quality may occur and when a detailed assessment of potential impacts is required. At locations outside an AQMA, a change in light duty vehicles (LDV) of more than 500 per day and / or a change in heavy duty vehicles (HDV) of more than 100 per day is considered to result in potentially significant impacts on air quality. At locations inside an AQMA, a change in LDVs of more than 100 per day and / or a change in HDVs of more than 25 per day is considered to result in potentially significant impacts on air quality.



- 3.6 Data provided by the transport consultants indicates that the Proposed Development will not result in an increase in LDVs or HDVs in excess of the threshold values. The Proposed Development's additional traffic amounts to a maximum of 121 trips per day. The impact of the operational Proposed Development on local air quality would therefore be negligible and further assessment of operational impacts have been scoped out of this assessment. The assessment of the operational phase therefore comprises consideration of exposure of future occupants of the Proposed Development to the existing pollutant concentrations and the suitability of the Site for its proposed end use.
- 3.7 Details of the assessment methodology and the specific issues considered are provided below.

## **Construction Phase Methodology**

#### Introduction

- 3.8 To assess the potential impacts associated with dust and  $PM_{10}$  releases during the construction phase and to determine any necessary mitigation measures, an assessment based on the latest guidance from the IAQM has been undertaken.
- 3.9 This approach divides construction activities into the following four categories:
  - demolition;
  - earthworks;
  - · construction; and
  - trackout (the transport of dust and dirt from the construction site onto the public road network).
- 3.10 The assessment methodology then considers two separate dust effects:
  - annoyance due to dust soiling; and
  - the risk of health effects due to a significant increase in exposure to PM<sub>10</sub>.
- 3.11 The assessment of the risk of dust effects is determined by:
  - the scale and nature of the works, which determine the risk of dust arising; and
  - the proximity of sensitive receptors.
- 3.12 Risks are described in terms of there being a low, medium or high risk of dust effects for each of the four separate potential activities. This assessment is based on both IAQM criteria and professional judgement.



3.13 Mitigation measures are identified where necessary and significance of dust effects determined following such mitigation. The significance of the dust effects is based on professional judgement, taking into account the sensitivity of the surrounding area and the existing air quality.



# **Dust Emission Magnitude**

3.14 The magnitude of the dust impacts for each source is classified as Small, Medium or Large depending on the scale of the proposed works. Table 3.1 summarises the IAQM criteria that may be used to determine the magnitude of the dust emission. These criteria are used in combination with site specific information and professional judgement.

**Table 3.1: Dust Emission Magnitude Criteria** 

Source	Large	Medium	Small
Demolition	<ul> <li>Total building volume &gt;50,000m³</li> <li>Potentially dusty material (e.g. concrete)</li> <li>Onsite crushing and screening</li> <li>Demolition activities &gt;20m above ground level.</li> </ul>	<ul> <li>Total building volume 20,000 - 50,000m³</li> <li>Potentially dusty material</li> <li>Demolition activities 10 - 20m above ground level.</li> </ul>	<ul> <li>Total building volume &lt;20,000m³</li> <li>Construction material with low potential for dust release</li> <li>Demolition activities &lt;10m above ground level</li> <li>Demolition during wetter months</li> </ul>
Earthworks	<ul> <li>Total site area &gt;10,000m²</li> <li>Potentially dusty soil type (e.g. clay)</li> <li>&gt;10 heavy earth moving vehicles active at any one time</li> <li>Formation of bunds &gt;8m in height</li> <li>Total material moved &gt;100,000 tonnes</li> </ul>	<ul> <li>Total site area 2,500 - 10,000m²</li> <li>Moderately dusty soil type (e.g. silt)</li> <li>5 - 10 heavy earth moving vehicles active at any one time</li> <li>Formation of bunds 4 - 8m in height</li> <li>Total material moved 20,000 - 100,000 tonnes</li> </ul>	<ul> <li>Total site area &lt;2,500m²</li> <li>Soil type with large grain size (e.g. sand)</li> <li>&lt;5 heavy earth moving vehicles active at any one time</li> <li>Formation of bunds &lt;4m in height</li> <li>Total material moved &lt;20,000 tonnes</li> <li>Earthworks during wetter months</li> </ul>
Construction	<ul> <li>Total building volume &gt;100,000m³</li> <li>On site concrete batching</li> <li>Sandblasting</li> <li>&gt;50 HGV movements</li> </ul>	<ul> <li>Total building volume 25,000 - 100,000m³</li> <li>Potentially dusty construction material (e.g. concrete)</li> <li>On site concrete batching</li> <li>10 - 50 HGV</li> </ul>	<ul> <li>Total building volume &lt;25,000m³</li> <li>Material with low potential for dust release (e.g. metal cladding or timber)</li> <li>&lt;10 HGV movements</li> </ul>
(a) HGV move	in any one day (a)  • Potentially dusty surface material (e.g. high clay content)  • Unpaved road length >100m	movements in any one day (a)  Moderately dusty surface material (e.g. silt)  Unpaved road length 50 - 100m  (leaving the site) by vehicles	in any one day (a)  • Surface material with low potential for dust release  • Unpaved road length <50m  of over 3.5 tonnes.



# Receptor Sensitivity

3.15 Factors defining the sensitivity of a receptor are presented in Table 3.2.

Table 3.2: Factors Defining the Sensitivity of a Receptor

Sensitivity	Human (health)	Human (dust soiling)	Ecological
High	<ul> <li>Locations where members of the public are exposed over a time period relevant to the air quality objectives for PM<sub>10</sub> (a)</li> <li>Examples include residential dwellings, hospitals, schools and residential care homes.</li> </ul>	<ul> <li>Regular exposure</li> <li>High level of amenity expected.</li> <li>Appearance, aesthetics or value of the property would be affected by dust soiling.</li> <li>Examples include residential dwellings, museums, medium and long-term car parks and car showrooms.</li> </ul>	Nationally or Internationally designated site with dust sensitive features (b)     Locations with vascular species (c)
Medium	<ul> <li>Locations where workers are exposed over a time period relevant to the air quality objectives for PM<sub>10</sub> (a)</li> <li>Examples include office and shop workers (d)</li> </ul>	<ul> <li>Short-term exposure</li> <li>Moderate level of amenity expected</li> <li>Possible diminished appearance or aesthetics of property due to dust soiling</li> <li>Examples include parks and places of work</li> </ul>	<ul> <li>Nationally designated site with dust sensitive features (b)</li> <li>Nationally designated site with a particularly important plant species where dust sensitivity is unknown</li> </ul>
Low	Transient human exposure  Examples include public footpaths, playing fields, parks and shopping streets	<ul> <li>Transient exposure</li> <li>Enjoyment of amenity not expected.</li> <li>Appearance and aesthetics of property unaffected</li> <li>Examples include playing fields, farmland (e), footpaths, short-term car parks and roads</li> </ul>	Locally designated site with dust sensitive features (b)

<sup>(</sup>a) In the case of the 24-hour objectives, a relevant location would be one where individuals may be exposed for eight hours or more in a day.

- (c) Cheffing C. M. & Farrell L. (Editors) (2005), The Vascular Plant. Red Data List for Great Britain, Joint Nature Conservation Committee.
- (d) Does not include workers exposure to PM<sub>10</sub> as protection is covered by Health and Safety at Work legislation.
- (e) Except commercially sensitive horticulture.

<sup>(</sup>b) Ecosystems that are particularly sensitive to dust deposition include lichens and acid heathland (for alkaline dust, such as concrete).



3.16 The sensitivity of a receptor will also depend on a number of additional factors including any history of dust generating activities in the area, likely cumulative dust impacts from nearby construction sites, any pre-existing screening such as trees or buildings and the likely duration of the impacts. In addition, the influence of the prevailing wind direction and local topography may be of relevance when determining the sensitivity of a receptor.

#### Area Sensitivity

3.17 The sensitivity of the area to dust soiling and health impacts is dependent on the number of receptors within each sensitivity class and their distance from the source. In addition, human health impacts are dependent on the existing  $PM_{10}$  concentrations in the area. Tables 3.3, 3.4 and 3.5 summarise the criteria for determining the overall sensitivity of the area to dust soiling, health impacts and ecological impacts respectively.

Table 3.3: Sensitivity of the Area to Dust Soiling Effects on People and Property

Receptor	Number of	Distance from the source (a)				
Sensitivity	Receptors	<20m	<50m	<100m	<350m	
	>100	High High N		Medium	Low	
High	10-100	High	Medium	Low	Low	
	1-10	Medium	Low	Low	Low	
Medium	edium >1		Low Low		Low	
Low	>1	Low	Low	Low	Low	

<sup>(</sup>a) For trackout, the distance is measured from the side of roads used by construction traffic. Beyond 50m, the impact is negligible.



Table 3.4: Sensitivity of the Area to Human Health Impacts

D	Annual	Nl	Distance from the source (a)				
Receptor Sensitivity	Mean PM₁₀ (µg/m³)	Number of Receptors	<20m	<50m	<100m	<200m	<350m
		> 100	High	High	High	Medium	Low
	> 32	10 - 100	High	High	Medium	Low	Low
		1 - 10	High	Medium	Low	Low	Low
		> 100	High	High	Medium	Low	Low
	28 - 32	10 - 100	High	Medium	Low	Low	Low
le.i		1 - 10	High	Medium	Low	Low	Low
High	24 - 28	> 100	High	Medium	Low	Low	Low
		10 - 100	High	Medium	Low	Low	Low
		1 - 10	Medium	Low	Low	Low	Low
	< 24	> 100	Medium	Low	Low	Low	Low
		10 - 100	Low	Low	Low	Low	Low
		1 - 10	Low	Low	Low	Low	Low
	. 20	> 10	High	Medium	Low	Low	Low
	>32	1 - 10	Medium	Low	Low	Low	Low
Medium	00.00	> 10	Medium	Low	Low	Low	Low
	28-32	1 - 10	Low	Low	Low	Low	Low
	<28	-	Low	Low	Low	Low	Low
Low	-	>1	Low	Low	Low	Low	Low

<sup>(</sup>a) For trackout, the distance is measured from the side of roads used by construction traffic. Beyond 50m, the impact is negligible.



Table 3.5: Sensitivity of Area to Ecological Impacts

Consistivity of Area	Distance from the Source			
Sensitivity of Area	<20m	<50m		
High	High Risk	Medium Risk		
Medium	Medium Risk	Low Risk		
Low	Low Risk	Low Risk		

3.18 For each dust emission source (demolition, construction, earthworks and trackout), the worst-case area sensitivity is used in combination with the dust emission magnitude to determine the risk of dust impacts.

# Risk of Dust Impacts

3.19 The risk of dust impacts prior to mitigation for each emission source is presented in Tables 3.6, 3.7 and 3.8.

Table 3.6: Risk of Dust Impacts - Demolition

Consitivity of Aras	Dust Emission Magnitude				
Sensitivity of Area	Large	Medium	Small		
High	High Risk	Medium Risk	Medium Risk		
Medium	High Risk	Medium Risk	Low Risk		
Low	Medium Risk	Low Risk	Negligible		

Table 3.7: Risk of Dust Impacts – Earthworks and Construction

Soncitivity of Aroa	Dust Emission Magnitude				
Sensitivity of Area	Large	Medium	Small		
High	High Risk	Medium Risk	Medium Risk		
Medium	Medium Risk	Medium Risk	Low Risk		
Low	Medium Risk	Low Risk	Negligible		

Table 3.8: Risk of Dust Impacts - Trackout

Sancitivity of Araa	Dust Emission Magnitude			
Sensitivity of Area	Large	Medium	Small	
High	High Risk	Medium Risk	Low Risk	



Sensitivity of Area	Dust Emission Magnitude				
Selisitivity of Area	Large	Large Medium			
Medium	Medium Risk	Low Risk	Negligible		
Low	Low Risk	Low Risk	Negligible		

# Mitigation and Significance

- 3.20 The IAQM guidance provides a range of mitigation measures which are dependent on the level of dust risk attributed to the Proposed Development. Site specific mitigation measures are also included where appropriate.
- 3.21 The IAQM assessment methodology recommends that significance criteria are only assigned to the identified risk of dust impacts occurring from a construction activity following the application of appropriate mitigation measures. For almost all construction activities, the application of effective mitigation should prevent any significant effects occurring to sensitive receptors and therefore the residual effects will normally be negligible.

#### **Construction Traffic**

- 3.22 Construction traffic will contribute to existing traffic levels on the surrounding road network. The greatest potential for impacts on air quality from traffic associated with this phase of the Proposed Development will be in the areas immediately adjacent to the principal means of access for construction traffic.
- 3.23 The number of vehicles associated with construction of the Proposed Development is not predicted to be significant in terms of total emissions or construction duration.

## **Operational Phase Methodology**

3.24 As discussed in the scoping section, the impact of the traffic associated with the operation of the Proposed Development is considered to be negligible and therefore the assessment of operational phase considers only the likely exposure of future occupants of the Proposed Development to existing pollutant levels and the suitability of the Site for its proposed end use. A qualitative assessment has been undertaken with reference to the EPUK & IAQM guidance.



#### 4 BASELINE CONDITIONS

### **Dover Council Review and Assessment of Air Quality**

4.1 DC has carried out detailed assessments of air quality in the area and as a result has declared two AQMAs within Dover. Both are due to potential exceedences of the AQS objectives for annual mean NO<sub>2</sub> concentrations. The Site is not located within or near an AQMA. The review and assessment has not identified any exceedances of the air quality objectives in the vicinity of the Site.

# **Automatic Local Monitoring Data**

4.2 DC operates one automatic monitoring site in Dover located approximately 7.2km to the southeast of the Proposed Development which monitors  $PM_{10}$  concentrations. Bias adjusted data obtained from the Dover Centre monitoring station is presented in Tables 4.1.

Table 4.1: PM<sub>10</sub> Concentrations recorded at the Dover Centre Automatic Monitor (µg/m³)

Monitoring Site	Statistic	2017	2018	2019	2020	2021
Dover Centre (Roadside)	Annual Mean (µg/m³)	27.0	26.0	22.0	22.7	20.8
	Number of 24-hour means > 50 μg/m <sup>3</sup>	20	7	8	1	0
Data obtained from DC Air Quality Annual Status Report 2022						

- 4.3 Annual mean  $PM_{10}$  concentrations recorded at Dover Centre have been consistently well below the 40  $\mu g/m^3$  objective since 2017.
- 4.4 Exceedences of the 24-hour objective have been recorded at the monitoring station during the five years of the monitoring presented, however the objective allows for 35 exceedences of the 50 μg/m³ limit in any given year therefore the objective was met in all five monitoring years.
- 4.5 Based on the data recorded at this site, PM<sub>10</sub> concentrations are expected to meet the annual mean and 24-hour objectives at the Proposed Development.

## **Non-Automatic Monitoring**



4.6 NO<sub>2</sub> diffusion tube monitoring is carried out at 21 locations in Dover. However, none of these tubes are located in the vicinity of the Proposed Development. Data from the closest monitoring site to the Proposed Development is presented in Table 4.2 below.

Table 4.2: NO<sub>2</sub> Concentrations recorded at the nearest Diffusion Tube Monitor (µg/m³)

Monitoring Site	Туре	2017	2018	2019	2020	2021
DV-04 Christchurch Way	Urban Background	17.8	16.2	15.3	12.7	13.7
Data obtained from DC Air Quality Annual Status Report 2022						

- 4.7 At the Christchurch Way diffusion tube site, NO<sub>2</sub> concentrations were well below the annual mean objective in the five years of monitoring presented.
- 4.8 Diffusion tubes cannot monitor short-term  $NO_2$  concentrations, however, research has concluded<sup>13</sup> that exceedances of the 1-hour mean objective are generally unlikely to occur where annual mean concentrations do not exceed 60  $\mu$ g/m<sup>3</sup>. Annual mean  $NO_2$  concentrations were well below 60  $\mu$ g/m<sup>3</sup> at the monitoring site therefore it is expected that the 1-hour objective is being met at this location.
- 4.9 Based on the data recorded at this site, NO<sub>2</sub> concentrations are expected to meet the annual mean and 1-hour mean objectives at the Proposed Development.

## **Defra Background Maps**

- 4.10 Additional information on background concentrations in the vicinity of the Site has been obtained from the Defra background pollutant maps. Concentrations from the following grid square, 626500, 145500, which includes the Site and surrounding area, are provided below in Table 4.3.
- 4.11 The 2018 Defra background maps, which provide estimated background concentrations between 2018 and 2030, have been used to obtain concentrations for 2023. The data is set out in Table 4.3.

Table 4.3: Estimated Annual Mean Background Concentrations from Defra Maps (µg/m³)

Pollutant	2023 Background Concentrations at Proposed Development	Air Quality Standard
NO <sub>2</sub>	7.6	40

<sup>&</sup>lt;sup>13</sup> D. Laxen and B Marner (2003) Analysis of the relationship between 1-hour and annual mean nitrogen dioxide at UK roadside and kerbside monitoring sites.



PM <sub>10</sub>	12.7	40
PM <sub>2.5</sub>	8.2	20

4.12 The data presented in Table 4.3 shows that estimated annual mean background concentrations of all three pollutants to be well below the relevant annual mean objectives in the vicinity of the Site.



#### 5 ASSESSMENT OF IMPACT

#### **Construction Phase**

#### Area Sensitivity

- 5.1 The Site is currently occupied by open fields, therefore there are no buildings requiring demolition at the Site. An assessment of dust effects associated with demolition have not therefore been included within this assessment.
- 5.2 The assessment of dust impacts of earthworks, construction works and trackout is dependent on the proximity of the most sensitive receptors to the Site boundary. A summary of the receptor and area sensitivity to health and dust soiling impacts is presented in Table 5.1.

Table 5.1: Sensitivity of Receptors and the Local Area to Dust and PM<sub>10</sub> Impacts

Distance from Site		Approx. Number of	Sensitivity Impac		Sensitivity to Dust Soiling Impacts	
	Boundary (m)	Receptors	Receptor	Area	Receptor	Area
Residential Properties	<20 m	10-100	High	Low	High	High
Overall Sensitivity of the Area Low High						
(a) Estimated background PM <sub>10</sub> concentration is 12.7 μg/m³.						

- 5.3 The Alkham, Lydden and Swingfield Woods SSSI is within 50 m of the Site boundary. As this area is of national designation, it is considered to be a high sensitivity receptor. As the SSSI is more than 20m from the Site boundary, the overall sensitivity of the area to ecological impacts is medium.
- The precise behaviour of the dust, its residence time in the atmosphere, and the distance it may travel before being deposited will depend upon a number of factors. These include wind direction and strength, local topography and the presence of intervening structures (buildings, etc.) that may intercept dust before it reaches sensitive locations. Furthermore, dust would be naturally suppressed by rainfall.
- 5.5 A wind rose from Langdon Bay is provided in Figure 5.1, which shows that the prevailing wind is from the southwest, therefore receptors to the northeast of the Proposed Development are the most likely to experience dust impacts from the Proposed Development. Land to the northeast is mainly agricultural with residential receptors located over 250 m from the Site boundary.



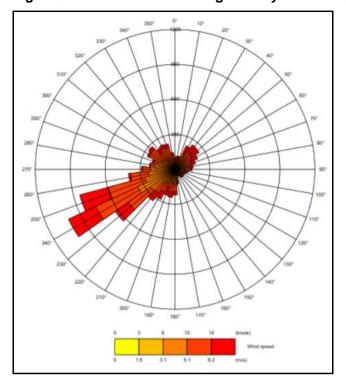


Figure 5.1: Wind Rose for Langdon Bay Meteorological Station

# **Dust Emission Magnitude**

5.1 Earthworks will primarily involve excavating material, haulage, tipping and stockpiling. This may also involve levelling of the site and landscaping. Given the size of the Site, the magnitude of the dust emission for the earthworks phase is considered to be *large*.

5.2 Dust emissions during construction will depend on the scale of the works, method of construction, construction materials and duration of build. Based on the overall size of the Proposed Development and the construction materials, the dust emission magnitude is considered to be *medium*.



5.3 Factors influencing the degree of trackout and associated magnitude of effect include vehicle size, vehicle speed, vehicle numbers, geology and duration. Construction traffic will access the Proposed Development site via Church Lane. Based on the likely movements per day, dust emission magnitude due to trackout is considered to be *medium*.

#### **Dust Risk Effects**

5.4 A summary of the potential risk of dust impacts, based on the low overall sensitivity of the area to human health impacts and high overall sensitivity to dust soiling and medium overall sensitivity to ecological effects, is presented in Table 5.2.

**Table 5.2: Risk of Dust Impacts Prior to Mitigation** 

Source	Impact Magnitude	Human Health Risk	Dust Soiling Risk	Ecological Risk
Earthworks	Large	Low	High	Medium
Construction	Medium	Low	Medium	Medium
Trackout	Medium	Low	Medium	Low

#### **Operational Phase**

- 5.5 As indicated in Section 4 of this report, NO<sub>2</sub>, PM<sub>10</sub> and PM<sub>2.5</sub> concentrations are consistently well below the AQS in the vicinity of the Site. The Defra background data outlined in Table 4.3, which are well below the relevant objectives, are considered to be representative of concentrations at the Site.
- 5.6 The Site is located in a predominately residential/agricultural area. The main source of emissions to air in the area is from road traffic. Data provided by the transport consultants indicates that in the opening year of the Proposed Development (2025), the AADT will be 291 and 3254 AADT on Church Lane and Canterbury Road, respectively, adjacent to the Site. These are considered to be 'quiet' roads (fewer than 10,000 vehicles a day) with reference to the AEA/Defra diffusion tube guidance<sup>14</sup>; with a separation distance of more than 10m between the roads and the façades of the residential units, the Site is considered a background site, and therefore it is considered unlikely that emissions from these roads will significantly impact residents of the Proposed Development.
- 5.7 It is considered likely that the existing concentrations of  $NO_2$ ,  $PM_{10}$  and  $PM_{2.5}$  at the location of the Site are currently below the relevant AQS objective levels such that the impact on exposure

<sup>&</sup>lt;sup>14</sup> AEA Energy & Environment for Defra. (2008). Diffusion Tubes for Ambient NO<sub>2</sub> Monitoring: Practical Guidance.



will be negligible. It is not expected that proposed occupants will be exposed to unacceptable concentrations of pollutants. As such, the Proposed Development is considered to be suitable for its proposed end use.



#### 6 MITIGATION

#### Construction Phase

- 6.2 The control of dust emissions from construction site activities relies upon management provision and mitigation techniques to reduce emissions of dust and limit dispersion. Where dust emission controls have been used effectively, construction operations have been successfully undertaken without impacts to nearby properties.
- Overall the Proposed Development is considered to be a high risk of dust impacts and low risk to human health from particulate matter concentrations at nearby receptors during the construction phase. Appropriate mitigation measures for the Proposed Development have been identified following the IAQM guidance and based on the risk effects presented in Table 5.2. It is recommended that the 'highly recommended' measures set out in the IAQM guidance and reproduced in **Appendix C** are incorporated into a Dust Management Plan (DMP) and approved by DC prior to commencement of any work on the Site.
- 6.4 Following implementation of the 'highly recommended' measures outlined in the IAQM guidance and reproduced in **Appendix C**, the impact of emissions during construction of the Proposed Development would be negligible.

## **Operational Phase**

6.5 The review has shown that the existing pollutant concentrations within the vicinity of the Site are likely to be well below the relevant AQS objective levels. Therefore, it is considered that no mitigation measures will be required during the operational phase.



#### 7 CONCLUSIONS

- 7.1 An air quality impact assessment has been carried out to assess both construction and operational impacts of the Proposed Development.
- 7.2 An assessment of the potential impacts during the construction phase has been carried out in accordance with the latest Institute of Air Quality Management Guidance. This has shown that for the Proposed Development, limited releases of dust and particulate matter are likely to be generated from on-site activities. However, through good site practice and the implementation of suitable mitigation measures, the impact of dust and particulate matter releases may be effectively mitigated and the resultant impacts are considered to be negligible.
- 7.3 There is no significant traffic associated with the Proposed Development, therefore the impact of existing traffic has been considered with respect to the suitability of the Site for its proposed use only.
- 7.4 A review of baseline air quality monitoring data indicates that  $NO_2$ ,  $PM_{10}$  and  $PM_{2.5}$  concentrations in the vicinity of the Site are likely to be well below the relevant air quality objectives. The introduction of receptors to the area will not therefore increase exposure to poor air quality within the area.
- 7.5 It is concluded that air quality does not pose a constraint to the Proposed Development, either during construction or once operational.



# **APPENDIX A - AIR QUALITY TERMINOLOGY**

Term	Definition
Accuracy	A measure of how well a set of data fits the true value.
Air quality objective	Policy target generally expressed as a maximum ambient concentration to be achieved, either without exception or with a permitted number of exceedances within a specific timescale (see also air quality standard).
Air quality standard	The concentrations of pollutants in the atmosphere which can broadly be taken to achieve a certain level of environmental quality. The standards are based on the assessment of the effects of each pollutant on human health including the effects on sensitive sub groups (see also air quality objective).
Ambient air	Outdoor air in the troposphere, excluding workplace air.
Annual mean	The average (mean) of the concentrations measured for each pollutant for one year. Usually this is for a calendar year, but some species are reported for the period April to March, known as a pollution year. This period avoids splitting winter season between 2 years, which is useful for pollutants that have higher concentrations during the winter months.
AQMA	Air Quality Management Area.
DEFRA	Department for Environment, Food and Rural Affairs.
Exceedance	A period of time where the concentrations of a pollutant is greater than, or equal to, the appropriate air quality standard.
Fugitive emissions	Emissions arising from the passage of vehicles that do not arise from the exhaust system.
LAQM	Local Air Quality Management.
NO	Nitrogen monoxide, a.k.a. nitric oxide.
NO <sub>2</sub>	Nitrogen dioxide.
NO <sub>x</sub>	Nitrogen oxides.
$O_3$	Ozone.
Percentile	The percentage of results below a given value.
PM <sub>10</sub>	Particulate matter with an aerodynamic diameter of less than 10 micrometres.
ppb parts per billion	The concentration of a pollutant in the air in terms of volume ratio. A concentration of 1 ppb means that for every billion (10 <sup>9</sup> ) units of air, there is one unit of pollutant present.
ppm parts per million	The concentration of a pollutant in the air in terms of volume ratio. A concentration of 1 ppm means that for every billion (10 <sup>6</sup> ) units of air, there is one unit of pollutant present.
Ratification (Monitoring)	Involves a critical review of all information relating to a data set, in order to amend or reject the data. When the data have been ratified they represent the final data to be used (see also validation).
µg/m³ micrograms per cubic metre	A measure of concentration in terms of mass per unit volume. A concentration of 1ug/m3 means that one cubic metre of air contains one microgram (millionth of a gram) of pollutant.
UKAS	United Kingdom Accreditation Service.
Uncertainty	A measure, associated with the result of a measurement, which characterizes the range of values within which the true value is expected to lie. Uncertainty is usually expressed as the range within which the true value is expected to lie with a 95% probability, where standard statistical and other procedures have been used to evaluate this figure. Uncertainty is more clearly defined than the closely related parameter 'accuracy', and has replaced it on recent European legislation.
USA	Updating and Screening Assessment.
Validation (modelling)	Refers to the general comparison of modelled results against monitoring data carried out by model developers.
Validation (monitoring)	Screening monitoring data by visual examination to check for spurious and unusual measurements (see also ratification).
Verification (modelling)	Comparison of modelled results versus any local monitoring data at relevant locations.



# **APPENDIX B - AIR QUALITY STRATEGY OBJECTIVES**

**Table B1: Air Quality Strategy Objectives** 

Pollutant	Objective Level (µg/m³)	Averaging Period	No. of Permitted Exceedances
NO	200 (a)	1-Hour	18 per annum (99.8 <sup>th</sup> percentile)
NO <sub>2</sub>	40 (a)	Annual	-
DM	50 (a)	24-Hour	35 per annum (90.4 <sup>th</sup> percentile)
PM <sub>10</sub>	40 (a)	Annual	-
PM <sub>2.5</sub>	20 (b)	Annual	

<sup>(</sup>a) Air Quality Standards Regulations (2016)

<sup>(</sup>b) EU Directive Limit Value



#### **APPENDIX C - CONSTRUCTION MITIGATION MEASURES**

It is recommended that the 'highly recommended' measures set out below are incorporated into a DMP and approved by DC prior to commencement of any work on site:

- develop and implement a stakeholder communications plan that includes community engagement before work commences on site;
- display the name and contact details of the person accountable for air quality and dust issues
  on the site boundary (i.e. the environment manager/engineer or site manager);
- display the head or regional office contact information on the site boundary;
- record all dust and air quality complaints, identify cause, take appropriate measures to reduce emissions in a timely manner and record the measures taken;
- make the complaints log available to the local authority when asked;
- record any exceptional incidents that cause dust and/or air emissions, either on- or off- site and the action taken to resolve the situation in the log book;
- Undertake daily on-site and off-site inspection, where receptors (including roads) are nearby, to
  monitor dust, record inspection results and make the log available to the local authority when
  asked. This should include regular dust soiling checks of surfaces such as street furniture, cars
  and window sills within 100m of the site boundary, with cleaning to be provided if necessary;
- carry out regular site inspections to monitor compliance with the DMP, record inspection results and make inspection log available to DC when asked;
- increase frequency of site inspection by the person accountable for air quality and dust issues
  on site when activities with a high potential to produce dust are being carried out and during
  prolonged periods of dry or windy conditions;
- plan site layout so that machinery and dust causing activities are located away from receptors, as far as is possible;
- erect solid screens or barriers around dusty activities or the site boundary that are at least as high as any stockpiles;
- fully enclose site or specific operations where there is a high potential for dust production and the activities are being undertaken for an extensive period;
- avoid site runoff of water or mud;
- keep site fencing, barriers and scaffolding clean using wet methods;
- remove materials that have a potential to produce dust from site as soon as possible, unless being re-used on site. If being re-used on site, cover as detailed below;
- cover, seed or fence stockpiles to prevent wind whipping;
- ensure all vehicles switch off engines when stationary no idling vehicles;
- avoid the use of diesel or petrol powered generators and use mains electricity or battery powered equipment where practicable;



- impose and signpost a maximum speed limit of 15mph on surfaces and 10mph on un-surfaces
  haul roads and work areas (if long haul routes are required these speeds may be increased
  with suitable additional control measures provided, subject to the approval of the nominated
  undertaker and with the agreement of the local authority, where appropriate);
- produce a construction logistic plan to manage the sustainable delivery of goods and materials;
- implement a Travel Plan that supports and encourages sustainable travel (public transport, cycling, walking and car-sharing);
- only use cutting, grinding or sawing equipment fitted or in conjunction with suitable dust suppression techniques such as water sprays or local extraction e.g. suitable local exhaust ventilation systems;
- ensure an adequate water supply on site for effective dust/particulate matter suppression/mitigation, using non-potable water where possible and appropriate;
- use enclosed chutes and conveyors and covered skips;
- minimise drop heights from conveyors, loading shovels, hoppers and other loading or handling equipment and use fine water sprays on such equipment wherever appropriate;
- ensure equipment is readily available on site to clean any dry spillages, and clean up spillages as soon as reasonably practicable after the event using wet cleaning methods;
- avoid bonfires and burning of waste materials;
- re-vegetate earthworks and exposed areas/soil stockpiles to stabilise surfaces as soon as practicable;
- use Hessian, mulches or trackifiers where it is not possible to re-vegetate or cover with topsoil, as soon as practicable;
- only remove the cover in small areas during work and not all at once;
- avoid scabbing (roughening of concrete surfaces) if possible;
- ensure sand and other aggregates are stored in bunded areas and are not allowed to dry out, unless this is required for a particular process, in which case ensure that appropriate additional control measures are in place;
- ensure bulk cement and other fine powder materials are delivered in enclosed tankers and stored in silos with suitable emission control systems to prevent escape of material and overfilling during delivery;
- use water-assisted dust sweepers on the access and local roads, to remove, as necessary, any
  material tracked out of the site;
- avoid dry sweeping of large areas;
- ensure vehicles entering and leaving the site are covered to prevent the escape of materials during transport;
- inspect on-site haul routes for integrity and instigate necessary repairs to the surfaces as soon as reasonably practicable;
- record all inspections of haul routes and any subsequent action in a site log book;



- install hard surfaced haul routes, which are regularly damped down with fixed or mobile sprinkler systems, or mobile water bowsers and regularly cleaned;
- implement a wheel washing system (with rumble grids to dislodge accumulated dust and mud);
- ensure there is an adequate area of hard surfaced road between the wheel wash facility and the site exit; and
- access gates to be located at least 10 m from receptors where possible.